#### **COMMITTEE SUBSTITUTE BOARD BILL NO. 18 INTRODUCED BY ALDERMEN/ ALDERWOMEN:** ALFRED WESSELS JR., DIONNE FLOWERS, TERRY KENNEDY, CRAIG SCHMID, KATHLEEN HANRAHAN, KENNETH ORTMANN, JEFFREY BOYD

1	And	ordinance intended to eliminate, reduce and remedy discrimination in housing,	
2	employmen	t, education, services, public accommodations, and real property transactions and	
3	uses, to provide equal opportunity enforcement, and to bring the laws of the City of St. Louis		
4	into substan	tial compliance with the Federal Fair Housing Act by repealing ordinance 66088 and	
5	enacting in	lieu thereof an ordinance amending and restating the previous ordinance, and	
6	containing a	a penalty clause, a savings clause, a severability clause, a clause providing for judicial	
7	review, a cl	ause providing for liberal interpretation of this ordinance, and an emergency clause.	
8			
9	<b>BE IT ORI</b>	DAINED BY THE CITY OF ST. LOUIS AS FOLLOWS:	
10			
11	Section On	e. Repeal of Previous Ordinance Concerning Same Subject Matter.	
12			
13	Ordinance #	66088 relating to the St. Louis Civil Rights Enforcement Agency, its jurisdiction,	
14	powers and staff is hereby repealed.		
15			
16	Section Tw	o. Definition of Terms.	
17			
18	As used in t	his ordinance, unless a different meaning clearly appears from the context in which	
19	used, the fo	llowing terms and phrases shall be taken to have the meaning ascribed to them in this	
20	section, to v	vit:	
21			
22	(1)	"Academic, professional or vocational school" includes any person who trains and	
23		teaches individuals to engage in any trade, business, profession, calling or	
24		vocational pursuit.	
25			
26	(2)	"Act" means the federal Fair Housing Act, 42 U.S. C. 3601, et seq.	
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1		
2	(3)	"Age" means an age of forty or more years but less than seventy years, except that
3		it shall not be an unlawful employment practice for an employer to require the
4		compulsory retirement of any person who has attained the age of sixty-five and
5		who, for the two-year period immediately before retirement, is employed in a bona
6		fide executive or high policy-making position, if such person is entitled to an
7		immediate nonforfeitable annual retirement benefit from a pension, profit sharing,
8		savings or deferred compensation plan, or any combination of such plans, of the
9		employer, which equals, in the aggregate, at least forty-four thousand dollars.
10		
11	(4)	"Agency" means the St. Louis Civil Rights Enforcement Agency.
12		
13	(5)	"Aggrieved person" includes any person who:
14		
15		(a) claims to have been injured by a discriminatory housing practice; or
16		
17		(b) believes that such person will be injured by a discriminatory housing practice
18		that is about to occur.
19		
20	(6)	"Commission" means the St. Louis Civil Rights Enforcement Commission;
21		
22	(7)	"Commissioner" means a member of the St. Louis Civil Rights Enforcement
23		Commission.
24		
25	(8)	"Complainant" shall mean a person who has filed a complaint with the Agency
26		alleging that another person has engaged in a prohibited discriminatory practice, or
27		a person who has joined in such a complaint after its initial filing.
28		
29	(9)	"Conciliation" means the attempted resolution of issues raised by a complaint, or by
30		the investigation of such complaint, through informal negotiations involving the

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1		aggrieved person, the respondent and the Commission and/or the Commission's
2		agent
3		
4	(10)	"Conciliation agreement" means a written agreement setting forth the resolution of
5		the issues in conciliation.
6		
7	(11)	As used in $9(C)(2)(c)$ of this ordinance, the term "Covered Multifamily Dwelling"
8		means:
9		
10		(a) buildings consisting of 4 or more units if such buildings have one or more
11		elevators; and
12		
13		(b) ground floor units in other buildings consisting of 4 or more units.
14		
15	(12)	"Director" means the Executive Director of the St. Louis Civil Rights Enforcement
16		Agency.
17		
18	(13)	"Disability" or "Handicap" means, with respect to a person:
19		
20		(a) a physical or mental impairment which substantially limits one or more of such
21		person's major life activities;
22		
23		(b) a record of having such impairment; or
24		
25		(c) being regarded as having such an impairment, but such term does not include
26		current, illegal use of or addiction to a controlled substance (as defined by
27		Section 195.010 R.S.Mo.), however, a person may be considered to be disabled
28		if that person:
29		
30		(i) Has successfully completed a supervised drug rehabilitation program and is

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1		no longer engaging in the illegal use of, and is not currently addicted to, a
2		controlled substance or has otherwise been rehabilitated successfully and is
3		no longer engaging in such use and is not currently addicted;
4		
5		(ii) Is participating in a supervised rehabilitation program and is no longer
6		engaging in illegal use of controlled substances; or
7		
8		(iii) Is erroneously regarded as currently illegally using, or being addicted to, a
9		controlled substance.
10		
11	(14)	"Discriminatory housing practice" or "Discriminatory practice" means an act that is
12		unlawful under section 3604, 3605, 3606, or 3617 of the Fair Housing Act, or is
13		otherwise prohibited by the provisions of this ordinance.
14		
15	(15)	"Dwelling" means any building, structure, or portion thereof which is occupied as,
16		or designed or intended for occupancy as, a residence by one or more families, and
17		any vacant land which is offered for sale or lease for the construction or location
18		thereon of any such building, structure, or portion thereof.
19		
20	(16)	"Employer" included any person who employs six or more persons exclusive of that
21		person's parents, spouse or children.
22		
23	(17)	"Employment agency" includes any person undertaking for compensation to
24		procure opportunities to work or to procure, recruit, refer or place employees.
25		
26	(18)	"Familial status" means one or more individuals (who have not attained the age of
27		18 years) being domiciled with
28		
29		(a) a parent or another person having legal custody or such individual or
30		individuals; or
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1	
2	(b) the designee of such parent or other person having such custody, with the
3	written permission of such parent or other person;
4	
5	The protection afforded by this ordinance against discrimination on the basis of
6	familial status shall apply to any person who is pregnant or is in the process of
7	securing legal custody of any individual who has not attained the age of 18 years.
8	
9	(19) "Family" includes a single individual.
10	
11	(20) "Financial Institution" means bank, banking organization, mortgage company,
12	insurance company, investment company or other lender to whom application is
13	made for financial assistance for the purchase, lease, acquisition, construction,
14	rehabilitation, repair, maintenance, or improvement of real property, or an
15	individual employed by or acting on behalf of or as agent of any of these.
16	
17	(21) As used in $9(C)(3)(c)$ of this ordinance, the term "Housing for Older Persons"
18	means housing:
19	
20	(a) provided under any state or federal program that the Secretary of the United
21	States Department of Housing and Urban Development has determined is
22	specifically designed and operated to assist elderly persons;
23	
24	(b) intended for, and solely occupied by, persons 62 years of age or older; or
25	
26	(c) intended and operated for occupancy by at least one person 55 years of age or
27	older per unit:
28	
29	(i) in which at least eighty percent of the units are occupied by at least one
30	person 55 years of age or older; and

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1	
2	(ii) for which management has published and adheres to policies and procedures
3	which demonstrate an intent by the owner or manager to provide housing for
4	persons 55 years of age or older.
5	
6	(d) that complies with rules issued by the Secretary for verification of occupancy,
7	which shall:
8	
9	(i) provide for verification by reliable surveys and affidavits; and
10	
11	(ii) include examples of the types of policies and procedures relevant to a
12	determination of compliance with the requirement of clause (ii) above.
13	Such surveys and affidavits shall be admissible in administrative and
14	judicial proceedings for the purposes of such verification.
15	
16	(e) housing shall not fail to meet the requirements for housing for older persons by
17	reason of:
18	
19	(i) persons residing therein as of September 13, 1988 who do not meet the age
20	requirements set out in subparagraphs (b) or (c) of this definition, provided
21	that new occupants of such housing do meet said age requirements; or
22	
23	(ii) unoccupied units, provided that such units are reserved for persons who
24	meet the relevant age requirement of subparagraphs (b) or (c) of this
25	definition.
26	
27	(22) "Individual" means one or more individuals.
28	
29	(23) "Labor organization" includes any organization which exists for the purpose, in
30	whole or in part, of collective bargaining or of dealing with employers concerning

1		grievances, terms or conditions of employment, or for other mutual aid or
2		protection in relation to employment.
3		
4	(24)	"Person" includes one or more individuals, partnerships, associations,
5		unincorporated organizations, corporations, mutual companies, joint stock
6		companies, legal representatives, trusts, trustees, labor organizations, fiduciaries,
7		trustees in bankruptcy, and/or receivers.
8		
9	(25)	"Places of Public Accommodation" means all places or businesses offering or
10		holding out to the general public services or facilities for the comfort, health and
11		safety of such general public, including, but not limited to, public places providing
12		food, shelter, recreation and amusement.
13		
14	(26)	"Prevailing party" has the same meaning as such term has in 42 U.S.C. §1988 and
15		§802(o) of the Act.
16		
17	(27)	"Real Estate Broker" or "Real Estate Salesman" means any person, whether
18		licensed or not, who, on behalf of others, for a fee, commission, salary or other
19		valuable consideration, or who with the intention or the expectation of receiving or
20		
		collecting the same, lists, sells, purchases, exchanges, rents or leases real estate, or
21		collecting the same, lists, sells, purchases, exchanges, rents or leases real estate, or the improvement thereon, including options, or who negotiates or attempts to
21 22		
		the improvement thereon, including options, or who negotiates or attempts to
22		the improvement thereon, including options, or who negotiates or attempts to negotiate on behalf of others such an activity; or who advertises or holds himself
22 23		the improvement thereon, including options, or who negotiates or attempts to negotiate on behalf of others such an activity; or who advertises or holds himself out as engaged in such activities; or who negotiates or attempts to negotiate on
22 23 24		the improvement thereon, including options, or who negotiates or attempts to negotiate on behalf of others such an activity; or who advertises or holds himself out as engaged in such activities; or who negotiates or attempts to negotiate on behalf of others, a loan secured by mortgage or other encumbrance upon a transfer
22 23 24 25		the improvement thereon, including options, or who negotiates or attempts to negotiate on behalf of others such an activity; or who advertises or holds himself out as engaged in such activities; or who negotiates or attempts to negotiate on behalf of others, a loan secured by mortgage or other encumbrance upon a transfer of real estate, or who is engaged in the business of charging an advance fee or
22 23 24 25 26		the improvement thereon, including options, or who negotiates or attempts to negotiate on behalf of others such an activity; or who advertises or holds himself out as engaged in such activities; or who negotiates or attempts to negotiate on behalf of others, a loan secured by mortgage or other encumbrance upon a transfer of real estate, or who is engaged in the business of charging an advance fee or contracting for collection of a fee in connection with a contract whereby he
22 23 24 25 26 27		the improvement thereon, including options, or who negotiates or attempts to negotiate on behalf of others such an activity; or who advertises or holds himself out as engaged in such activities; or who negotiates or attempts to negotiate on behalf of others, a loan secured by mortgage or other encumbrance upon a transfer of real estate, or who is engaged in the business of charging an advance fee or contracting for collection of a fee in connection with a contract whereby he undertakes to promote the sale, purchase, exchange, rental or lease of real estate

1		For the purpose of this Section, a person shall be deemed to have engaged in the
2		activities set out above if:
3		
4		(i) the person has, within the preceding twelve (12) months, participated as
5		a principal in three (3) or more transactions involving such activities; or
6		(ii) the person has, within the preceding twelve (12) months, participated as
7		agent, other than in connection with the person's own personal residence, in
8		two (2) or more transactions involving such activities; or
9		
10		(iii) the person is the owner of any Dwelling designed or intended for
11		occupancy by, or occupied by, five (5) or more families.
12		
13	(28)	"Realty" includes real estate, lands, buildings, structures, housing accommodations,
14		dwellings, tenements, leaseholds, cooperatives, condominiums, and hereditaments,
15		corporeal or incorporeal, or any interest in the above.
16		
17	(29)	"Respondent" shall mean a person or other entity who is alleged to have engaged in
18		a prohibited discriminatory practice in a complaint filed with the Agency, or a
19		person or other entity who has been substituted for the originally named respondent,
20		or a person or other entity who has been added as a party respondent, subsequent to
21		the initial filing of the complaint, pursuant to investigation conducted by the
22		Agency; provided, however, that substituted or added persons or entities shall be
23		notified as required in Section 810(a) of the Fair Housing Act.
24		
25	(30)	"Secretary" means the Secretary of Housing and Urban Development.
26		
27	(31)	"State" means any of the several States, the District of Columbia, the
28		Commonwealth of Puerto Rico, or any of the territories and possessions of the
29		United States.
30		

1	(32)	"To rent" includes to lease, to sublease, to let and otherwise to grant for a	
2		consideration the right to occupy premises not owned by the occupant.	
3			
4	Section Th	ree. Creation and Establishment of the Civil Rights Enforcement Commission	
5	and Civil <b>R</b>	Rights Enforcement Agency.	
6			
7	(1)	There is hereby established a St. Louis Civil Rights Enforcement Agency to be	
8		composed of a staff headed by an Executive Director and an advisory and	
9		quasi-judicial body known as the St. Louis Civil Rights Enforcement Commission.	
10			
11	(2)	The Executive Director shall be the chief executive officer of the Agency and shall	
12		be an ex-officio member of the Commission. The Executive Director shall be	
13		appointed by the Mayor and shall serve at his pleasure.	
14			
15	(3)	It is the intent of this ordinance to grant to the St. Louis Civil Rights Enforcement	
16		Commission and St. Louis Civil Rights Enforcement Agency all of the authority to	
17		enforce the provisions of Chapter 213, R.S.Mo., which may be exercised by the	
18		Commission and Agency pursuant to §§213.020.3 and 213.135, R.S.Mo.	
19			
20	Section For	ur. Composition of the Commission.	
21			
22	The Commi	ission shall consist of seven (7) members, one of whom shall be the Chairman of the	
23	Legislation	Committee of the Board of Aldermen. The other six (6) members shall be appointed	
24	by the May	or, with the advice and consent of the Board of Aldermen. The term of office of each	
25	member shall be for three (3) years, except that two (2) of the members first appointed shall		
26	serve for a t	term of one (1) year and two (2) of the members initially appointed shall serve for	
27	terms of two	o (2) years; thereafter, all members shall be appointed for terms of three (3) years. All	
28	members sh	all serve without compensation.	
29			
20	C		

## 30 Section Five. Function and Duties of the Commission.

2 (1) The Commission shall act in an advisory capacity to the Mayor, the Board of 3 Aldermen and the Director for the purposes of furthering amicable relations among the various 4 segments of the population, which together comprise the citizenry of the City of St. Louis; to 5 help preserve and further the good name of St. Louis for tolerance and fair play and promote 6 better relations among its people; to help make it possible for each citizen, regardless of race, 7 color, religion, sex, age, disability, marital status, familial status, sexual orientation, national 8 origin or ancestry, or legal source of income to develop talents and abilities without limitation; 9 and to aid in permitting the community to benefit from the fullest realization of its human 10 resources. In order to accomplish the objectives herein set out, the Commission shall advise and 11 confer with the Mayor and other officers of the City on problems affecting human and 12 inter-group relations; make studies, surveys and investigations to provide accurate data for 13 orderly and constructive community development, and to recommend such measures as are 14 deemed necessary to carry out the objectives for which the commission has been created; consult 15 with and obtain cooperation and coordinated effort on the part of all agencies, both private and 16 public, which function in the field of human relations, schools, law enforcement agencies, 17 welfare organizations, youth and similar groups; utilize the resources of individuals and groups 18 toward the improvement of inter-group relations; enlist all potential community forces in an 19 effort to make more secure and to extend democratic rights, opportunities and practices; 20 influence and encourage community support for educational programs; and where appropriate, 21 draft, propose or support legislation designed to: (a) combat those misconceptions, prejudices 22 and untruths which tend to set group against group; (b) reduce tensions created by ignorance and 23 bigotry; and (c) eliminate discriminatory practices arising from prejudice.

24

1

(2) The Commission shall review the record made in a contested case before a hearing
officer, consider the recommended findings of fact, conclusions of law and order of said hearing
officer and shall thereafter accept or amend the recommended findings of fact, conclusions of
law and order. Such action may be taken by a panel of not less than three members of the
Commission, and any order made by such panel shall become the final order of the Commission.
Neither the retention of hearing officers pursuant to Section Eight hereof nor the appointment of

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1	such panel shall be construed as a delegation or contracting out of the Commission's decision-
2	making authority to a non-governmental authority in violation of 24 C.F.R. 115.202(f). In any
3	contested case, the final determination shall be made solely by the Commission.
4	
5	Section Six. Organization.
6	
7	The Commission shall elect its chairman from among its members and create and fill such other
8	offices as it may determine. The term of the chairman shall be for two years. The chairman may
9	be re-elected to a second two-year term. No chairman shall serve more than two consecutive
10	two-year terms. The commission shall hold at least one regular meeting every 3 months. It shall
11	adopt rules for the transaction of business and shall keep a record of its resolutions, transactions
12	and findings.
13	
14	Section Seven. Powers and Duties of the Commission.
15	
16	The commission is hereby empowered:
17	
18	(1) to recommend action to safeguard all individuals within the jurisdiction from
19	discrimination because of race, marital status, familial status, sexual orientation, sex, color, age,
20	religion, disability, national origin or ancestry, or legal source of income;
21	
22	(2) upon recommendation of the Director, to accept grants, gifts, or bequests, public or
23	private, to help finance the activities of the Commission or Civil Rights Enforcement Agency
24	and to enter into cooperative arrangements with other jurisdictions or agencies for the production
25	and dissemination of educational materials and/or programs;
26	
27	(3) to enact by a majority vote of its members such rules and regulations as it may deem
28	necessary for governance of the Commission and to carry out the functions assigned to it
29	hereunder. Such rules and regulations shall be signed by the Chairman and attested to by the
30	Director. Once so signed and attested, rules and regulations promulgated by the Commission
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1	shall be transmitted to the Missouri Commission on Human Rights for review. Upon approval
2	by the Missouri Commission, a copy of said rules and regulations shall be filed with the Register
3	of the City of St. Louis;
4	
5	(4) to render to the Mayor and the Board of Aldermen a full written report of all of its
6	activities and of its recommendations on an annual basis;
7	
8	(5) to advise and consult with the Civil Service Commission and local offices controlled
9	by state statute to effectuate the policies of this ordinance and applicable federal laws;
10	
11	(6) to appoint a panel composed of not less than three members of the Commission, or to
12	act as the Commission as a whole, to review the record made before a hearing officer in a
13	contested hearing, to review that hearing officer's proposed findings of fact, conclusions of law
14	and order, and to accept or amend such proposed findings of fact, conclusions of law and order,
15	which shall become a final order of the Commission; and
16	
17	(7) to issue such affirmative orders in contested cases as authorized by state statute.
18	
19	Section Eight. Powers and Duties of the Executive Director.
20	
21	The Executive Director is hereby empowered:
22	
23	(1) to provide for execution within the City of St. Louis of the policies embodied in this
24	ordinance, the Federal Civil Rights Act of 1964, as amended, the Federal Fair Housing Act of
25	1968, as amended and Chapter 213 of the Revised Statutes of the State of Missouri;
26	
27	(2) to receive, initiate, investigate, make probable cause findings with regard to, and
28	make recommendations concerning, violations of equal employment, fair housing and/or public
29	accommodation provisions of Chapter 213 of the Revised Statutes of the State of Missouri, as
30	authorized therein, and/or of ordinances, orders, or resolutions forbidding discrimination which
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have been adopted or enacted by the City;

2

3 (3) issue subpoenas to compel the attendance of witnesses and the production of evidence
4 relevant to the matter in question for investigatory and determinative purposes and to enforce
5 such subpoena in Circuit Court;

6

7 (4) to write, edit and produce educational materials and to arrange, sponsor, promote
8 and/or participate in educational programs intended to reduce or eliminate bias or discrimination
9 against persons or groups based upon the race, color, sex, disability, national origin, ancestry,
10 familial status or size, religion or sexual orientation, or legal source of income of such person or
11 group;

12

(5) to enter into deferral or other cooperative working agreements with the United States
Equal Employment Opportunity Commission, United States Department of Housing and Urban
Development, Missouri Commission on Human Rights, and/or any other federal, state or local
agency which is empowered to take action, enter into agreements, or make grants for the purpose
of reducing or eliminating discrimination.

18

(6) to refer a matter under its jurisdiction to the Missouri Commission on Human Rightsfor initial action or review;

21

(7) should a finding of probable cause be made and the Director be unable to successfully
 conciliate the complaint, to issue administrative charges of violation of this ordinance;

24

25 (8) to recommend to the Commission acceptance of grant agreements, gifts and bequests;

26

27 (9) to hire attorneys to act as hearing officers to hold hearings on charges issued by the28 Director;

29

30 (10) where a hearing is held before the Commission on a charge issued by the Director, to

May 31, 2006 Page 13 of 36 Board Bill # 18CS Sponsor: Aldermen/Alderwomen: Wessels, Flowers, Kennedy, Schmid, Hanrahan, Ortmann, Boyd 1 present evidence and testimony before the Commission relative to such charge;

2

5

3 (11) to refer potential ordinance violations to the City Counselor for prosecution in
4 municipal court;

- 6 (12) if the Director determines at any time subsequent to filing of a complaint that prompt 7 judicial action is necessary to effectuate the purposes of the equal employment, fair housing or 8 public accommodation provisions of Chapter 213 of the Revised Statutes of the State of Missouri 9 and/or of ordinances, orders or resolutions forbidding discrimination which have been adopted or 10 enacted by the City, the Director may authorize the City Counselor to file a civil action seeking 11 issuance of an appropriate temporary restraining order or other injunctive relief. Upon receiving 12 notice of such authorization, the City Counselor shall promptly file and maintain such action in 13 the Missouri Circuit Court. The filing of such an action shall in no way affect or interfere with 14 the initiation of a complaint or continuation of administrative proceedings thereon, pursuant to 15 the provisions of this ordinance;
- 16

(13) to delegate any of his powers or duties provided for by this or any other ordinance to
one or more staff employees of the Agency, except that (a) all charges referred to the
Commission for hearing must be signed by the Director and (b) all subpoenas issued pursuant
hereto must also be signed by the Director.

21

### 22 Section Nine. Prohibited Discriminatory Practices.

23

(A) Discriminatory practices, as defined and established by this section, are prohibited. Any
person engaging in a prohibited discriminatory practice shall be guilty of an ordinance violation,
which shall be punishable in the manner set out in Section 17 of this ordinance.

27

### 28 (B) **DISCRIMINATION IN EMPLOYMENT.** It shall be a prohibited discriminatory

- 29 employment practice:
- 30

1 (1) For an employer to fail or refuse to hire, to discharge or otherwise to discriminate 2 against any individual with respect to compensation or the terms, conditions or 3 privileges of employment, because of race, color, age, religion, sex, familial status, 4 disability, sexual orientation, national origin or ancestry. 5 6 (2) For a labor organization to exclude or expel from membership, or otherwise to 7 discriminate against any applicant or member, because of race, color, age, religion, 8 sex, familial status, disability, sexual orientation, national origin or ancestry of any 9 applicant or member; 10 11 (3) For an employment agency to fail or refuse to refer for employment, or otherwise to 12 discriminate against any individual because of race, color, age, religion, sex, 13 familial status, disability, sexual orientation, national origin or ancestry of said 14 individual; 15 (4) For an employer, labor organization or employment agency to print or circulate or 16 17 cause to be printed or circulated, any statement, advertisement or publication, or to 18 make any inquiry in connection with prospective employment, which expresses 19 directly or indirectly any preference, limitation, specification or discrimination 20 because of race, color, age, religion, sex, familial status, sexual orientation, disability, national origin or ancestry, unless based upon a bona fide occupational 21 22 qualification.(5) Notwithstanding paragraphs 1, 2, 3 and 4 of subsection B of this 23 section, the age prohibition shall be limited to individuals who are at least forty (40) 24 years of age, but less than seventy years of age. 25 26 (6) For an academic, professional or vocational school to exclude or expel from 27 enrollment, or otherwise to discriminate against any applicant or student, because of the race, color, religion, familial status, disability, sexual orientation, national origin 28 29 or ancestry of said applicant or student. 30

- 1 (7) For an academic, professional or vocational school to or circulate or cause to be 2 printed or circulated, a statement, advertisement or publication, or to use any form of 3 application for admission to said school, or to make any inquiry in connection with 4 prospective enrollment in said school, which expresses directly or indirectly any 5 preference, limitation, specification, or discrimination because of race, color, religion, 6 sexual orientation, familial status, disability, national origin or ancestry.
- 8 (8) It shall not be an unlawful employment practice for a school, college, university or 9 other educational institution which is, in whole or in substantial part, owned, 10 supported, controlled or managed by a particular religion, or by a particular religious 11 corporation, association, or society, if the curriculum of such school, college, 12 university or other educational institution is substantially directed toward the 13 propagation or teaching of a particular religion, for such school, college, university or educational institution to consider the religion of an applicant in making a hiring 14 15 decision for a teaching or counseling position, a professorship, or a position involving 16 supervision of teachers, counselors or professors.
- 17

18 (9) Nothing contained in this ordinance shall be interpreted to require any employer, 19 employment agency, labor organization, or joint labor management committee 20 subject to this ordinance to grant or accord preferential treatment to any individual or 21 group because of the race, color, national origin or ancestry of such individual or 22 group because or on account of an imbalance which may exist with respect to the 23 total number or percentage of persons of any race, color, religion, sex, sexual 24 orientation, familial status, disability, national origin or ancestry employed by any 25 employer, referred or classified for employment by any employment agency or labor 26 organization, admitted to membership or classified by any labor organization, or 27 admitted to, or employed in, any apprenticeship or other training program, in comparison with the total number or percentage of persons of such race, color, 28 29 religion, sexual orientation, familial status, disability, national origin or ancestry in 30 this community, or in the available work force in this community.

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19

#### (C) DISCRIMINATION IN PROVISION OF HOUSING OR REALTY.

3

(1) **Prohibited Discriminatory Housing or Realty Practices.** It shall be a prohibited housing or realty practice and shall constitute a discriminatory housing practice:

7 (a) For any person, including, without limitation any real estate broker, salesman or 8 agent, or any employee thereof, to discriminate against any individual because 9 of race, color, religion, sex, sexual orientation, familial status, legal source of 10 income, disability, national origin or ancestry, with respect to the use, 11 enjoyment or transfer, or prospective use, enjoyment or transfer, of any interest 12 whatsoever in realty, or with respect to the terms, conditions, privileges or services granted or rendered in connection therewith, or with respect to the 13 14 making or purchasing of loans for the purchase or maintenance of residential 15 real estate or loans in the secondary market, or the provision of other financial 16 assistance, or with respect to the terms, conditions, privileges or services 17 granted or rendered in connection with any interest whatsoever in realty, or with 18 respect to the making of loans secured by residential real estate;

20 For any person, including, without limitation, any banking, money lending, (b) 21 credit securing or other financial institution, or any officer, agent or employee 22 thereof, to discriminate against any individual because of race, marital status, 23 familial status, color, religion, sex, sexual orientation, disability, national origin 24 or ancestry, with respect to the granting or withholding of credit or financial 25 assistance, or the extending or renewing of credit or financial assistance, or 26 modifying of rates, terms, conditions, privileges or other provisions of credit or 27 financial assistance, or services retained or rendered, in connection with the 28 transfer or prospective transfer of any interest whatsoever in realty, or in 29 connection with the construction, repair, improvement or rehabilitation of 30 realty;

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1		
2	(c)	For any real estate broker, salesman or agent, or any employee thereof, or any
3		other person seeking financial gain thereby, directly or indirectly to induce or
4		solicit, or attempt to induce or solicit, the transfer of any interest whatsoever in
5		realty, by making or distributing, or causing to be made or distributed, any
6		statement or representation concerning the entry or prospective entry into the
7		neighborhood of a person or persons of a particular race, color, religion, sex,
8		sexual orientation, disability, familial status, national origin or ancestry or with
9		a particular source of lawful income;
10		
11	(d)	For any person to refuse to sell or rent after the making of a bona fide offer, or
12		to refuse to negotiate the sale or rental of, or otherwise make unavailable or
13		deny a dwelling to any person because of race, color, religion, sex, familial
14		status, legal source of income, disability, sexual orientation, national origin or
15		ancestry;
16		
17	(e)	For any person to discriminate against any other person in the terms, conditions,
18		or privileges of sale or rental of a dwelling, or in the provision of services or
19		facilities in connection therewith, because of race, color, religion, sex, familial
20		status, legal source of income sexual orientation, disability, national origin, or
21		ancestry;
22		
23	(f)	For any person to make, print, or publish, or cause to be made, printed, or
24		published any notice, statement, or advertisement, with respect to the sale or
25		rental of a dwelling that indicates any preference, limitation, or discrimination
26		based on race, color, religion sex, familial status, lawful source of income,
27		sexual orientation, disability, national origin, or ancestry, or an intention to
28		make any such preference, limitation, or discrimination;
29		
30	(g)	For any person to represent to another person because of race, color, religion

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1		sex, familial status, lawful source of income, sexual orientation, disability,
2		national origin, or ancestry that any dwelling is not available for inspection,
3		sale, or rental w hen such dwelling is, in fact, so available;
4		
5	(h	) For any person to deny any other person access to or membership or
6		participation in any multiple-listing service, real estate brokers' organization or
7		other service, organization or facility relating to the business of selling or
8		renting dwellings, or to discriminate against him in the terms or conditions of
9		such access, membership, or participation on account of race, color, religion
10		sex, familial status, sexual orientation, disability, national origin, or ancestry.
11		
12	(i)	Notwithstanding the foregoing, a person engaged in the business of furnishing
13		appraisals of real property may take into consideration factors other than race,
14		color, religion, national origin, sex, sexual orientation, handicap or familial
15		status.
16		
16 17	(2) <b>D</b>	iscrimination Against Persons With Disabilities. For purposes of this subsection,
		<b>iscrimination Against Persons With Disabilities.</b> For purposes of this subsection, e term "discriminatory practice" includes:
17		
17 18 19	th	e term "discriminatory practice" includes:
17 18 19 20		e term "discriminatory practice" includes:
17 18 19 20 21	th	<ul> <li>e term "discriminatory practice" includes:</li> <li>) discrimination against any person in the terms, conditions, or privileges of sale or rental of a dwelling, or in the provision of services or facilities in connection</li> </ul>
<ol> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> </ol>	th	<ul> <li>e term "discriminatory practice" includes:</li> <li>) discrimination against any person in the terms, conditions, or privileges of sale or rental of a dwelling, or in the provision of services or facilities in connection with such dwelling, or in the sale or rental or otherwise making unavailable or</li> </ul>
<ol> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> <li>23</li> </ol>	th	<ul> <li>e term "discriminatory practice" includes:</li> <li>discrimination against any person in the terms, conditions, or privileges of sale or rental of a dwelling, or in the provision of services or facilities in connection with such dwelling, or in the sale or rental or otherwise making unavailable or denying a dwelling to any buyer or renter because of a handicap of:</li> </ul>
<ol> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> <li>23</li> <li>24</li> </ol>	th	<ul> <li>e term "discriminatory practice" includes:</li> <li>) discrimination against any person in the terms, conditions, or privileges of sale or rental of a dwelling, or in the provision of services or facilities in connection with such dwelling, or in the sale or rental or otherwise making unavailable or denying a dwelling to any buyer or renter because of a handicap of: <ul> <li>(i) that person; or</li> </ul> </li> </ul>
<ol> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> <li>23</li> <li>24</li> <li>25</li> </ol>	th	<ul> <li>e term "discriminatory practice" includes:</li> <li>discrimination against any person in the terms, conditions, or privileges of sale or rental of a dwelling, or in the provision of services or facilities in connection with such dwelling, or in the sale or rental or otherwise making unavailable or denying a dwelling to any buyer or renter because of a handicap of: <ul> <li>(i) that person; or</li> <li>(ii) a person residing in or intending to reside in that dwelling after it is</li> </ul> </li> </ul>
<ol> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> <li>23</li> <li>24</li> </ol>	th	<ul> <li>e term "discriminatory practice" includes:</li> <li>) discrimination against any person in the terms, conditions, or privileges of sale or rental of a dwelling, or in the provision of services or facilities in connection with such dwelling, or in the sale or rental or otherwise making unavailable or denying a dwelling to any buyer or renter because of a handicap of: <ul> <li>(i) that person; or</li> </ul> </li> </ul>
<ol> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> <li>23</li> <li>24</li> <li>25</li> </ol>	th	<ul> <li>e term "discriminatory practice" includes:</li> <li>discrimination against any person in the terms, conditions, or privileges of sale or rental of a dwelling, or in the provision of services or facilities in connection with such dwelling, or in the sale or rental or otherwise making unavailable or denying a dwelling to any buyer or renter because of a handicap of: <ul> <li>(i) that person; or</li> <li>(ii) a person residing in or intending to reside in that dwelling after it is</li> </ul> </li> </ul>
<ol> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> <li>23</li> <li>24</li> <li>25</li> <li>26</li> </ol>	th	<ul> <li>e term "discriminatory practice" includes:</li> <li>discrimination against any person in the terms, conditions, or privileges of sale or rental of a dwelling, or in the provision of services or facilities in connection with such dwelling, or in the sale or rental or otherwise making unavailable or denying a dwelling to any buyer or renter because of a handicap of: <ul> <li>(i) that person; or</li> <li>(ii) a person residing in or intending to reside in that dwelling after it is so sold, rented, or made available; or</li> </ul> </li> </ul>

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1	discriminatory practice if such potential renter, the person with one or more
2	disabilities, or a person on behalf of a person with disabilities seeks
3	modifications to the rental property but the potential renter is unable or
4	unwilling to pay the expense of such modifications or provide the agreement to
5	restore the premises, where it is reasonable to do so, in accordance with the
6	provisions of subparagraph 2(b) below.
7	
8	(b) a refusal to permit, at the expense of a person with disabilities, or another
9	person on behalf of a person with disabilities, reasonable modifications of
10	existing premises occupied or to be occupied by such person with disabilities, if
11	such modifications may be necessary or desirable to afford the person with
12	disabilities full enjoyment of the premises, except that, in the case of a rental
13	unit, the landlord may, where it is reasonable to do so, condition permission for
14	a modification on the renter agreeing to restore the interior of the premises to
15	the condition that existed before the modification, reasonable wear and tear
16	excepted;
17	
18	(c) a refusal to make reasonable accommodations in rules, policies, practices, or
19	services, when such accommodation may be necessary to afford such person an
20	equal opportunity to use and enjoy a dwelling; and
21	
22	(d) in connection with the design and construction of a covered multifamily
23	dwelling for first occupancy after March 13, 1991, a failure to design and
24	construct such dwelling, in a manner that complies with the Fair Housing Act
25	and its implementing regulations.
26	Notwithstanding the above, compliance with the appropriate requirements of the
27	American National Standard for buildings and facilities providing accessibility for
28	persons with physical disabilities (commonly cited as "ANSI A117.1") suffices to
29	satisfy certain requirements of the Fair Housing Act and its implementing regulations,
30	and nothing in this section shall require a dwelling to be made available to a person

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1	whose occupancy would cause a direct threat to the health or safety of other
2	individuals or would result in substantial physical damage to the property of others.
3	
4	(3) Exemptions.
5	
6	(a) None of the provisions of subsection (C) of section 9, except subparagraph
7	(C)(1)(f) thereof, shall apply to:
8	
9	(i) any single-family house sold or rented by an owner, provided that: such private
10	individual owner does not own more than three single-family dwellings at any
11	one time; that in the case of the sale of any single-family dwelling by a private
12	owner who was not the most recent resident of such house prior to such sale, the
13	exemption granted herein shall apply only with respect to one such sale within
14	any twenty-four month period, ifsuch bona fide private individual owner does not
15	own any interest in, nor is there owned or reserved any interest on his behalf,
16	under any express or voluntary agreement, title to or rental of, or any right to all
17	or a portion of the proceeds from the sale or rental of, more than three
18	single-family dwellings at one time; the sale or rental of any single family
19	dwelling shall be excepted from the application of this subsection only if such
20	house is sold or rented (A) without the use in any manner of the sales or rental
21	facilities or the sales or rental services of any real estate broker, agent, or
22	salesman, or of such facilities or services of any person in the business of selling
23	or renting dwellings, or of any employee or agent of any such broker, agent,
24	salesman, or of such facilities or services of any person in the business of selling
25	or renting dwellings, or of any employee or agent of any such broker, and (B)
26	without the publication, posting or mailing, after notice, of any advertisement or
27	written notice in violation of paragraph (1)(f) of this subsection; except that
28	nothing herein shall prohibit the use of attorneys, escrow agents, abstractors, title
29	companies, and other such professional assistance as necessary to perfect or
30	transfer title; or

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1		
2		(ii) rooms or units in dwellings containing living quarters occupied or intended to
3		be occupied by no more than four families living independently of each other, if
4		the owner actually maintains and occupies one of such living quarters as his
5		residence.
6		
7	(b)	Nothing in subsection (C) of section 9 shall prohibit a religious organization,
8		association, or society, or any nonprofit institution or organization operated,
9		supervised or controlled by or in conjunction with a religious organization,
10		association, or society, from limiting the sale, rental or occupancy of dwellings
11		which it owns or operates for other than a commercial purpose to persons of the
12		same religion, or from giving preference to such person, unless membership in
13		such religion is restricted on account of race, color, national origin or disability.
14		Nor shall anything in this subchapter prohibit a private club not in fact open to the
15		public, which as an incident to its primary purpose or purposes provides lodgings
16		which it owns or operates for other than a commercial purpose, from limiting the
17		rental or occupancy of such lodgings to its members or from giving preference to
18		its members.
19		
20	(c)	The provisions of subsection (C) of section 9 regarding familial status shall not
21		apply with respect to housing for older persons.
22		
23	(D) DISCRI	MINATION IN PUBLIC ACCOMMODATIONS.
24		
25	It shall be a p	rohibited discriminatory public accommodation practice for any person, including
26	without limita	ation, any owner, lessee, manager, proprietor, custodian, agent or employee of a
27	place of publi	c accommodation, to discriminate against any individual because of race, color,
28	religion, sexu	al orientation, familial status, legal source of income, disability, national origin or
29	ancestry, with	respect to the terms, conditions and privileges of access to or with respect to the
30	uses, services	and enjoyment of a place of public accommodation.

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2

#### (E) DISCRIMINATION IN CITY ACTIVITIES OR PROGRAMS.

3

4 No person shall, on the ground of race, marital status, color, age, religion, sexual orientation, 5 familial status, disability, national origin or ancestry, be excluded form participation in, be 6 denied the benefits of, or be subjected to discrimination under any program or activity receiving 7 funding or other financial assistance or relief directly or indirectly from the City of St. Louis. 8 9 (F) UNLAWFUL INTIMIDATION OR RETALIATION. 10 11 It shall be a prohibited discriminatory practice for any person, directly or indirectly, to 12 discriminate, coerce, intimidate, threaten, interfere with, or retaliate against any person because 13 he has: opposed any practice made unlawful by this Ordinance; has exercised his rights, or 14 encouraged another to exercise his rights under this Ordinance; or because he has filed a 15 complaint, cooperated with an investigation of an alleged prohibited discriminatory practice, 16 testified at a hearing held by the Commission, or otherwise assisted in any proceeding under this 17 Ordinance. 18 19 (G) UNLAWFUL INTERFERENCE. 20 It shall be unlawful to interfere with any person in the exercise or enjoyment of, or on account of 21 22 his having exercised or enjoyed, rights granted and protected by this ordinance. 23 24 (H) EXEMPTIONS. 25 Nothing in this Ordinance shall limit the applicability of any reasonable local, State 26 (1)27 or Federal restrictions regarding the maximum number of occupants permitted to 28 occupy a dwelling, nor shall any provision of this Ordinance regarding familial

30

29

Sponsor: Aldermen/Alderwomen: Wessels, Flowers, Kennedy, Schmid, Hanrahan,

status apply with respect to Housing for Older Persons.

1	(2)	Nothing in this Ordinance shall prohibit conduct against a Person because such
2		Person has been convicted by any court of competent jurisdiction of the illegal
3		manufacture or distribution of a controlled substance as defined by State and
4		Federal law.
5		
6	(3)	A Person shall not be held personally liable for monetary damages for a violation of
7		this Ordinance if such Person reasonably relied, in good faith, on the application of
8		the exemption under this section relating to Housing for Older Persons. For the
9		purpose of this subparagraph 3, a Person may only show good faith reliance on the
10		application of this exemption by showing that:
11		
12		(a) such Person has no actual knowledge that the facility or community is not or
13		will not be eligible for such exemption; and
14		
15		(b) the facility or community has stated formally, in writing, that the facility or
16		community complies with the requirements for such exemption.
17		
18	Section Te	en. Agency Action; Preliminary Matters.
19		
20	(A) Compl	laints and Answers.
21		
22	(1)	An aggrieved person may, not later than one hundred eighty (180) days after an
23		alleged prohibited discriminatory practice has occurred or terminated, file a
24		complaint with the Director. Such complaint shall be in writing, and shall contain
25		such information and be in such form as required by the Director. An agent or
26		attorney of complainant may sign such complaints. Notice shall be served on
27		complainants and respondents consistent with the "notice provisions" of this Section
28		Ten. Where a complaint alleges that a respondent has engaged in a prohibited
29		discriminatory practice which would also be a violation of the provisions of Chapter
30		213 R.S.Mo., the complaint shall be handled and investigated as a complaint alleging

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violation of state law.

- 2 3 (2) The Director, on his own initiative, may also file a complaint. Complaints shall be in 4 writing and shall contain such information and be in such form as those complaints 5 filed by aggrieved persons. Where a Director's complaint alleges that a respondent 6 has engaged in a prohibited discriminatory practice that violates the Ordinance and 7 the provisions of Chapter 213 R.S.Mo., the complaint shall be handled and 8 investigated as a complaint alleging violation of state law. The Director shall have 9 authority to determine whether a complaint should be filed. 10 11 (3) Whenever a complaint alleges a prohibited discriminatory practice that, if proven 12 true, would violate this Ordinance, but does not violate any of the provisions of 13 Section 213 R.S. Mo., the Director shall cause such complaint to be investigated, and 14 if the Director determines that there is probable cause to believe that a prohibited 15 discriminatory practice has occurred, the Director shall refer the matter to the City 16 Counselor for prosecution. 17 18 19 (4) Any complaint which is filed with the federal Equal Employment Opportunity 20 Commission, the Missouri Commission on Human Rights, or other federal or state 21 agency with which the Commission or Director has entered into a work sharing or 22 deferral agreement shall be deemed filed with the Director on the date that such 23 complaint is received by such federal or state agency. A copy of all complaints with 24 respect to which the Missouri Commission on Human Rights would have jurisdiction 25 shall be forwarded to the Missouri Commission on Human Rights within seven days 26 after the complaint is filed with the Director.
- 27 28
- 29

30

(5) As soon as practicable upon receipt of a complaint, the Director shall make a determination as to whether the Agency will defer or waive further action thereon pursuant to agreement with Federal or Missouri governmental entities having

1		jurisdiction over a substantially identical complaint filed by the same complainant
2		under similar Federal or Missouri law, in which case the Director shall notify the
3		complainant and the respondent of such deferral or waiver.
4		
5	(6)	When a complaint has been filed, the Director shall:
6		
7		(a) serve notice upon the complainant acknowledging filing of the complaint and
8		advising the complainant of the time limits and choice of forums available pursuant to
9		federal and state law and this Ordinance.
10		
11		(b) not later than ten (10) days after such filing, or the identification of an additional
12		person whom the complainant or the Director determines should be added as a
13		respondent, serve on the respondent a notice identifying the alleged prohibited
14		discriminatory practice and advising the respondent of the procedural rights and
15		obligations of respondents under this ordinance, together with a copy of the original
16		complaint.
17		
18	(7)	A respondent may file, not later than ten (10) days after receipt of a notice from the
19		Director pursuant to paragraph (2) of this subsection, an answer to the complaint,
20		provided, however, that such answer, for the purpose of meeting the of the ten-day
21		time limitation specified in this subparagraph, may consist of an acknowledgment of
22		receipt of complaint together with a request for an extension of an additional twenty
23		(20) days or less for the filing of a complete answer.
24		
25	(8)	Complaints and answers shall be under oath or affirmation and may be reasonably
26		and fairly amended at any time.
27		
28	(9)	A person who is not initially named as a respondent in a complaint, but whom
29		complainant believes should be added as a respondent, or who is identified as a
30		potential violator of the provisions of this ordinance and/or Chapter 213 R.S.Mo.
	Mov 31 20	

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1		during investigation of the complaint, may be joined as an additional or substitute
2		respondent upon written notice from the Director. Such notice shall specify the
3		reasons such person is being added as respondent.
4		
5	(10)	Where the Director has deferred or waived action pursuant to the provisions of
6		paragraph (3) of this subsection, he shall take no further action thereon under the
7		provisions of this Ordinance.
8		
9	(B) Concil	liation.
10		
11	(1)	During the period beginning with the filing of a complaint and ending with either a
12		probable cause determination or dismissal, the Agency shall, to the extent feasible,
13		engage in conciliation with respect to such complaint.
14		
15	(2)	A conciliation agreement arising out of such conciliation shall be an agreement
16		between the respondent and the complainant, and shall be subject to approval by the
17		Director.
18		
19	(3)	A conciliation agreement may provide for binding arbitration of the dispute from
20		which the complaint arises. Any such arbitration conducted pursuant to a conciliation
21		agreement may award appropriate relief, including monetary relief.
22		
23	(4)	Every conciliation agreement resolving a complaint filed pursuant to this section
24		alleging violation of subsection (C) of Section Nine of this ordinance shall be made
25		public, unless the complainant and respondent agree otherwise and the Director
26		determines that disclosure of the agreement is not required to further the purposes of
27		this ordinance. Every conciliation agreement resolving a complaint filed pursuant to
28		this section alleging violation of either subsection (B) or (D) of section nine of this
29		ordinance shall only be disclosed or made public if complainant and respondent agree
30		to have such agreement made public.

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1		
2	(5)	Nothing said or done in the course of attempts to conciliate a complaint may be made
3		public or used as evidence in a subsequent proceeding under this ordinance without
4		the written consent of the person(s) concerned.
5		
6	(6)	Breach of a conciliation agreement resolving a complaint filed hereunder shall
7		constitute a violation of this ordinance. Where the Director has reason to believe that
8		such a breach has occurred he may attempt further conciliation and/or refer the matter
9		to the City Counselor for prosecution in municipal court.
10		
11	(7)	Where a complaint alleges an action or occurrence which would constitute a violation
12		of the provisions of Chapter 213 R.S.Mo., and the complainant and the respondent
13		have thereafter entered into a conciliation agreement which has subsequently been
14		violated by the respondent, the Director shall recommend to the City Counselor or to
15		the Attorney General of the State of Missouri that an action be filed for enforcement
16		of the conciliation agreement.
17		
18	(C) Invest	stigation.
18 19	(C) Inves	stigation.
	(C) Inves (1)	stigation. The Agency shall make an investigation of the complaint of prohibited discriminatory
19	. ,	
19 20	. ,	The Agency shall make an investigation of the complaint of prohibited discriminatory
19 20 21	. ,	The Agency shall make an investigation of the complaint of prohibited discriminatory practice, commencing before the end of the $30^{\text{th}}$ day after receipt of the complaint,
19 20 21 22	. ,	The Agency shall make an investigation of the complaint of prohibited discriminatory practice, commencing before the end of the 30 <sup>th</sup> day after receipt of the complaint, and completing such investigation within 100 days after the filing of the complaint,
19 20 21 22 23	. ,	The Agency shall make an investigation of the complaint of prohibited discriminatory practice, commencing before the end of the 30 <sup>th</sup> day after receipt of the complaint, and completing such investigation within 100 days after the filing of the complaint, unless it is impracticable to do so. If the Agency is unable to complete the
<ol> <li>19</li> <li>20</li> <li>21</li> <li>22</li> <li>23</li> <li>24</li> </ol>	. ,	The Agency shall make an investigation of the complaint of prohibited discriminatory practice, commencing before the end of the 30 <sup>th</sup> day after receipt of the complaint, and completing such investigation within 100 days after the filing of the complaint, unless it is impracticable to do so. If the Agency is unable to complete the investigation within 100 days after the filing of the complaint, the Director shall
<ol> <li>19</li> <li>20</li> <li>21</li> <li>22</li> <li>23</li> <li>24</li> <li>25</li> </ol>	. ,	The Agency shall make an investigation of the complaint of prohibited discriminatory practice, commencing before the end of the 30 <sup>th</sup> day after receipt of the complaint, and completing such investigation within 100 days after the filing of the complaint, unless it is impracticable to do so. If the Agency is unable to complete the investigation within 100 days after the filing of the complaint, the Director shall continue the investigation and shall notify the complainant and respondent in writing
<ol> <li>19</li> <li>20</li> <li>21</li> <li>22</li> <li>23</li> <li>24</li> <li>25</li> <li>26</li> </ol>	. ,	The Agency shall make an investigation of the complaint of prohibited discriminatory practice, commencing before the end of the 30 <sup>th</sup> day after receipt of the complaint, and completing such investigation within 100 days after the filing of the complaint, unless it is impracticable to do so. If the Agency is unable to complete the investigation within 100 days after the filing of the Director shall continue the investigation and shall notify the complainant and respondent in writing of the reasons for not completing the investigation within 100 days. The Agency
<ol> <li>19</li> <li>20</li> <li>21</li> <li>22</li> <li>23</li> <li>24</li> <li>25</li> <li>26</li> <li>27</li> </ol>	. ,	The Agency shall make an investigation of the complaint of prohibited discriminatory practice, commencing before the end of the 30 <sup>th</sup> day after receipt of the complaint, and completing such investigation within 100 days after the filing of the complaint, unless it is impracticable to do so. If the Agency is unable to complete the investigation within 100 days after the filing of the complaint, the Director shall continue the investigation and shall notify the complainant and respondent in writing of the reasons for not completing the investigation within 100 days. The Agency must make final administrative disposition of a complaint within one year of the date
<ol> <li>19</li> <li>20</li> <li>21</li> <li>22</li> <li>23</li> <li>24</li> <li>25</li> <li>26</li> <li>27</li> <li>28</li> </ol>	. ,	The Agency shall make an investigation of the complaint of prohibited discriminatory practice, commencing before the end of the 30 <sup>th</sup> day after receipt of the complaint, and completing such investigation within 100 days after the filing of the complaint, unless it is impracticable to do so. If the Agency is unable to complete the investigation within 100 days after the filing of the complaint, the Director shall continue the investigation and shall notify the complainant and respondent in writing of the reasons for not completing the investigation within 100 days. The Agency must make final administrative disposition of a complaint within one year of the date of receipt of a complaint, unless it is impracticable to do so. If the Agency is unable

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agreement pursuant to the provisions of Section Ten(B) of this Ordinance, the 1 2 investigation shall be terminated upon approval of the conciliation agreement by the 3 Director. 4 5 (2)The Agency may, in assistance of its investigation, direct interrogatories to any or all 6 complainants and/or respondents. Parties shall respond thereto within twenty (20) 7 days of issuance thereof. 8 9 (3) At the conclusion of the investigation of a complaint pursuant to the provisions of this 10 section, the Agency shall prepare a final investigative report which shall contain the 11 names and dates of contacts with witnesses and a summary of statements made by 12 such witnesses; a summary and the dates of correspondence and contact with the 13 complainant(s) and respondent(s); a summary of other pertinent documents examined 14 by the Agency; and answers to interrogatories propounded by the Agency. This report 15 may be amended if additional relevant evidence is uncovered subsequent to filing of the report. The investigative report shall be made available to both the complainant 16 17 and the respondent. Until completion of such a report, a party shall only be given 18 access to documents in the possession of the Commission or Agency which that party 19 provided to the agency. 20 21 (D) Prompt Judicial Action to Preserve Rights. 22 23 If the Director concludes at any time subsequent to the filing of a complaint that prompt judicial 24 action is necessary to protect or prevent frustration of rights protected by Chapter 213 R.S.Mo., 25 he shall authorize a civil action for appropriate temporary or preliminary relief pending final 26 disposition of a complaint filed pursuant to the provisions of this section. Upon receipt of such 27 authorization, the City Counselor may commence and maintain such an action. The 28 commencement of a civil action under this subsection does not affect the initiation or 29 continuation of administrative proceedings pursuant to this Ordinance. 30

(E) Probable Cause Determination and Effect.

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8

3 (1) Within ten (10) days of conclusion of an investigation of a complaint, the Director
4 shall make a determination as to whether probable cause exists, based on the
5 investigation, to believe that the respondent has committed or engaged in a prohibited
6 discriminatory practice or is about to commit or engage in a prohibited discriminatory
7 practice.

- 9 (2)If the Director determines that probable cause exists to believe that a prohibited 10 discriminatory practice has occurred or is about to occur which would also constitute 11 a violation of any of the provisions of Chapter 213 R.S.Mo., he shall immediately 12 issue a charge on behalf of the complainant which shall be referred to a hearing 13 officer for further proceedings pursuant to section 11 of this Ordinance. Such charge 14 shall consist of a short and plain statement of the facts upon which the Director has 15 found reasonable cause to believe that a prohibited discriminatory practice has 16 occurred or is about to occur. It need not be limited to the facts or grounds alleged in 17 the complaint.
- 18

If the Director determines that probable cause exists to believe that a prohibited
 discriminatory practice has occurred which does not constitute a violation of the
 provisions of Chapter 213 R.S.Mo., he shall immediately refer such matter to the City
 Counselor for prosecution in municipal court. In such case, the Director may continue
 efforts at conciliation.

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(4) If the Director determines that no probable cause exists to believe that a prohibited
discriminatory practice has occurred or is about to occur, he shall immediately
dismiss the complaint. The Director shall make public all dismissals of a complaint.

- 28 29
- 30

(5) No charge shall be issued under this section after the commencement of the trial of a civil action, initiated by a complainant under either state or federal law, which seeks

1 relief with respect to the prohibited discriminatory practice alleged in the complaint. 2 3 (6) Immediately upon issuing a charge, the Director shall cause a copy thereof, together 4 with information as to how an election may be made pursuant to §213.076 R.S.Mo. 5 and the effect of such an election, to be served on each complainant and respondent, 6 together with notice of the time and place that a hearing on the charge will be held, 7 unless an election is made pursuant to §213.076 R.S.Mo. 8 9 Section Eleven. Administrative Proceedings Subsequent to Issuance of Charges. 10 11 (1)The Director may issue subpoenas to compel the attendance of witnesses at 12 hearings held before a hearing officer on a charge either on his own motion or at the request of 13 either the complainant or the respondent. Any person who willfully fails or neglects to attend and 14 testify at a hearing pursuant to subpoen issued pursuant hereto shall be in violation of this

Ordinance. The Director shall also have authority to seek judicial enforcement of subpoenasissued by him.

17

18 Any party to a complaint on which a charge has been issued may take and use (2)19 depositions, written interrogatories, requests for production of documents and other materials, 20 and requests for admissions, and all other forms of discovery authorized by the Rules of Civil 21 Procedure in the same manner, upon, and under the same conditions, and upon the same notice, 22 as is or may hereafter be provided for with respect to the taking and using of depositions, written 23 interrogatories, requests for production of documents and other materials, and requests for 24 admissions, and all other forms of discovery authorized by the Rules of Civil Procedure in civil 25 action in state circuit court. The hearing officer appointed to conduct a hearing on a charge may 26 establish a schedule for conduct of discovery in such matter and shall have authority to seek 27 judicial sanctions against any party willfully failing to comply with a request for discovery. 28

(3) Where no election has been made under §213.076 R.S.Mo. with respect to a charge
issued by the Director, a hearing shall be held thereon by a hearing officer appointed by the

1 Director, unless the respondent admits to having committed the violations as set forth in the 2 charge. This hearing shall be held at the place and time designated in the original notice of the 3 charge, unless the hearing be continued by written order of the hearing officer. In any event, 4 hearings on a charge shall commence within 120 days following issuance of the charge, unless it 5 is impracticable to do so. If hearings are not to be commenced within 120 days of issuance of the 6 charge, the hearing officer shall notify the Director, the complainant(s) and the respondent(s) of 7 the reason for not doing so. At said hearing, each party may appear in person, be represented by 8 counsel, present evidence, and cross-examine witnesses. Any aggrieved person may intervene as 9 a party in the proceeding. The admission of evidence at the hearing shall be controlled by the 10 provisions of §536.070 R.S.Mo. The hearing officer shall have full authority to call and examine 11 witnesses, admit or exclude evidence and rule upon all motions and objections.

- 12
- 13

(4) No charge shall be resolved prior to issuance of a final order without consent of all complainants on whose behalf the charge has been issued.

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14

16 (5) Administrative proceedings under this section regarding any alleged prohibited 17 discriminatory practice shall be dismissed or held in abeyance after the beginning of trial on a 18 civil action commenced by a complainant under federal or state law, seeking relief with respect 19 to such alleged prohibited discriminatory practice, and the Director shall not issue charges with 20 respect to such complaint after such trial has commenced.

21

(6) Within sixty (60) days of the conclusion of the hearing on a charge, the hearing
officer shall file recommended findings of fact, conclusions of law, and a proposed order with
the Commission. A tape recording of the proceedings at the hearing, together with copies of all
exhibits introduced into evidence at the hearing, shall also be filed with the Commission.

26

(7) Upon receipt of the above, the Commission shall appoint a panel of at least three
members of the Commission, or shall act as a whole, to review the tape and the proposed
findings of fact, conclusions of law and recommended order prepared by the hearing officer.
Within thirty days of the receipt of a submission from a hearing officer, the panel, or the

Commission acting as a whole where it has decided to proceed in such manner, shall issue
 findings of fact, conclusions of law and a final order. Where review of the record and hearing
 officer's submission has been assigned to a panel of the Commission, the findings of fact,
 conclusions of law, and order issued by that panel shall be the findings of fact, conclusions of
 law and order of the Commission as a whole.

6

7 (8) If the Commission finds that a respondent has engaged, or is about to engage, in a
8 prohibited discriminatory practice, the Commission shall promptly issue an order for such relief,
9 as provided for by subsection (11) of §213.075 R.S.Mo., as may be appropriate and authorized
10 by law.

11

(9) No order issued by the Commission shall affect any contract, sale, encumbrance, or
lease consummated before the issuance of such order and involving a bona fide purchaser,
encumbrancer or tenant without actual notice of the charge filed pursuant to this section.

15

16 (10) Upon issuing its order, the Commission shall, within thirty (30) days thereof, 17 submit said order to the Missouri Commission on Human Rights for review. Within forty-five 18 (45) days of issuance of its order, it shall transmit a written copy of the transcript of the hearing 19 and a complete copy of the written record to the Missouri Commission on Human Rights. No 20 decision of the Commission shall be final for purposes of enforcement or appeal, until either the 21 order is affirmed by a hearing examiner of the Missouri Commission or more than ninety days 22 pass from the date upon which the complete transcript and record was received by the Missouri 23 Commission without any opinion being issued thereon by the state commission's hearing 24 examiner.

25

(11) In the case of an order finding that a respondent engaged in a prohibited
discriminatory practice that occurred in the course of a business which requires licensing or
permitting by a governmental agency (other than a business license or occupancy permit), the
Director shall, within thirty days of an order of the Commission becoming final, send copies of
the Commission's findings of fact, conclusions of law and order to that agency, together with a

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- 1 recommendation of appropriate disciplinary action.
- 2

(12) Where a respondent has been found to have engaged in a prohibited housing or
realty practice twice within the preceding five year period, the Director shall send a copy of each
order to the Assistance Secretary for Fair Housing of the Department of Housing and Urban
Development, to the Missouri Commission on Human Rights, the Missouri Attorney General,
and the City Counselor.

8

9 (13) If the Commission finds that the respondent has not engaged and is not about to
10 engage in a prohibited discriminatory practice, he shall enter an order dismissing the charge. The
11 Director shall make public each such dismissal.

12

#### 13 Section Twelve. Judicial Review.

14

Any party aggrieved by a final decision of the Commission shall have the right to seek judicial
review of such decision, as in other contested cases, pursuant to the provisions of Chapter 536
R.S.Mo. Any petition for judicial review of a final order of the Commission must be filed within
thirty days of the date on which such order became final.

19

#### 20 Section Thirteen. Enforcement of Commission Orders.

21

22 (A) If no petition for judicial review is filed within thirty (30) days of the date on which an 23 order of the Commission becomes final, The Director may authorize the City Counselor to 24 file suit in Circuit Court seeking enforcement of the Commission's order, as provided for in 25 \$213.085.3 R.S.Mo. The City Counselor shall thereafter file a petition in Circuit Court 26 seeking to enforce the Commission's decision. The relief which may be granted on such 27 petition, and the procedure thereon, shall be that provided by §213.085.3 R.S.Mo. 28 29 **(B)** If no petition is filed by the City Counselor for enforcement of a Commission order within

30 sixty days of issuance of said order, a complainant entitled to relief under such order may

file a petition for enforcement as provided by §213.085.4 R.S.Mo.

# Section Fourteen. Representation of Complainant Where Election is Made Pursuant to §213.076.1 R.S.Mo.

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6 If the Director has made a finding of probable cause and an election is made pursuant to Section 7 213.076.1, R.S.Mo., the Director shall request that the City Counselor file suit on behalf of the 8 City and, if one or more complainants or aggrieved persons choose not to retain private counsel, 9 on behalf of any complainant or aggrieved person not represented by private counsel. Within 10 thirty days (30) of such request being made, the City Counselor, or private counsel retained 11 under contract by the City Counselor, shall commence and maintain a civil action in Circuit 12 Court in the name of the City and any complainant not represented by private coursel seeking 13 relief as authorized by Chapter 213, R.S.Mo. Should the City Counselor prevail in such suit, he 14 is hereby authorized and directed to seek attorney's fees. Any attorney's fees recovered by the City shall be paid into the general revenue fund of the City. The City Counselor may retain 15 16 private counsel to commence and maintain the lawsuit, but shall not through such retention 17 delegate decision-making authority with respect to such suit to such private counsel. 18

## 19 Section Fifteen. Savings Clause.

20

(A) The substantive rights, duties and liabilities of any person which have arisen or accrued
 pursuant to any Ordinance repealed hereby shall not be extinguished, prejudiced or
 otherwise altered due to the repeal of said Ordinances and the adoption hereof but shall be
 reserved until satisfied, resolved and terminated, pursuant to the provisions of said
 ordinances.

- 26
- (B) The rights, duties and liabilities of any person, as that term is defined hereinafter, which
  arise after the effective date of this ordinance, shall be governed by the provisions of this
  ordinance.
- 30

1	Section Sixteen. Severability Clause.
2	
3	If any provision of this Ordinance shall be held invalid, the remainder of this Ordinance, to the
4	extent severable therefrom, shall not thereby be invalidated.
5	
6	Section Seventeen. Penalty.
7	
8	Any person convicted of violation of this Ordinance shall be punished by a fine of not less than
9	Two Hundred Fifty Dollars (\$250.00) nor more than Five Hundred dollars (\$500.00), or by
10	imprisonment for not more than ninety (90) days or by both such fine and imprisonment, unless a
11	higher maximum fine is subsequently dictated by Charter amendment, in which case the
12	maximum fine shall be increased to such higher maximum authorized by the amendment.
13	
14	Section Eighteen. Construction of this Ordinance.
15	
16	The provisions of this Ordinance shall be construed liberally for the accomplishment of the
17	purposes thereof.
18	
19	Section Nineteen. Emergency Clause.
20	
21	This Ordinance being necessary for the immediate preservation of the public safety and welfare,
22	it is hereby declared to be an emergency measure, and shall be effective immediately upon its
23	passage and approval by the Mayor.